# **House of Representatives**



General Assembly

File No. 203

February Session, 2022

Substitute House Bill No. 5331

House of Representatives, March 30, 2022

The Committee on General Law reported through REP. D'AGOSTINO of the 91st Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

# AN ACT CONCERNING THE LIQUOR CONTROL ACT AND RELATED STATUTES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (*Effective from passage*) (a) For the purposes of this section:
- 3 (1) "Domestic manufacturer" means the holder of a manufacturer
- 4 permit for (A) spirits issued under subsection (a) of section 30-16 of the
- 5 general statutes, (B) beer issued under subsection (b) of section 30-16 of
- 6 the general statutes, as amended by this act, (C) a farm winery issued
- 7 under subsection (c) of section 30-16 of the general statutes, or (D) wine,
- 8 cider and mead issued under subsection (d) of section 30-16 of the
- 9 general statutes;
- 10 (2) "Eligible festival sponsor" means an entity operating on a
- 11 nonprofit basis in this state, including, but not limited to, (A) an
- 12 association, or a subsidiary of an association, that promotes
- 13 manufacturing and selling alcoholic liquor in this state, (B) a civic

14 organization operating in this state, and (C) a municipality in this state;

15 (3) "Festival" means an indoor or outdoor event organized and sponsored by a festival sponsor and attended by at least three domestic manufacturers:

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- 18 (4) "Festival permit" means a permit issued by the Commissioner of 19 Consumer Protection to a festival sponsor under this section;
- 20 (5) "Festival sponsor" means an eligible festival sponsor that receives, 21 and is the holder of, a festival permit;
  - (6) "Foreign manufacturer" means any out-of-state person who, or out-of-state entity that, (A) holds a valid permit or license issued by another state that authorizes such person or entity to manufacture alcoholic liquor in such other state, and (B) either (i) holds an (I) out-ofstate shipper's permit for alcoholic liquor other than beer issued under section 30-18 of the general statutes, (II) out-of-state winery shipper's permit for wine issued under section 30-18a of the general statutes, or (III) out-of-state shipper's permit for beer issued under section 30-19 of the general statutes, or (ii) maintains an active alcoholic liquor brand registration with the Department of Consumer Protection; and
  - (7) "Participating manufacturer" means a domestic manufacturer or foreign manufacturer that participates in a festival after receiving an invitation from the festival sponsor to participate in such festival.
  - (b) (1) (A) Except as provided in subdivision (2) of this subsection, a festival permit shall allow an eligible festival sponsor to organize and sponsor a festival in this state in accordance with the provisions of this section by inviting domestic manufacturers and foreign manufacturers to participate in such festival. Each festival permit issued by the Commissioner of Consumer Protection under this section shall be effective for not more than four consecutive days, and shall allow the festival sponsor to hold the festival on the days and times permitted under subsection (j) of section 30-91 of the general statutes, as amended by this act. The fee for each festival permit shall be seventy-five dollars.

(B) The commissioner shall not issue a permit under this section unless the eligible festival sponsor has received all approvals required under local fire and zoning regulations.

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- (C) The festival sponsor shall disclose to each person who purchases admission to the festival, at the time such person purchases such admission, any and all restrictions or limitations of such admission, including, but not limited to, the maximum number of glasses or other receptacles suitable to permit the consumption of alcoholic liquor such person is entitled to receive by virtue of purchasing such admission.
- 54 (2) Any municipality may, by ordinance or zoning regulation, 55 prohibit festivals in such municipality.
  - (c) (1) Any domestic manufacturer or foreign manufacturer may participate in a festival organized and sponsored by a festival sponsor that invites such domestic manufacturer or foreign manufacturer to participate in such festival.
- 60 (2) Each participating manufacturer may, during the festival and for 61 the alcoholic liquor such participating manufacturer has manufactured:
  - (A) Sell and directly ship to festival visitors, at addresses inside or outside this state if allowed under section 30-16 of the general statutes, as amended by this act, and the laws of the receiving state, alcoholic liquor that such participating manufacturer sells to festival visitors at such festival;
- 67 (B) Offer to festival visitors free or paid samples or tastings of alcoholic liquor for consumption on the festival premises;
  - (C) Sell, at retail, for consumption off the festival premises and in accordance with the provisions of section 30-16 of the general statutes, as amended by this act, bottles and other sealed containers of alcoholic liquor; and
  - (D) Sell, at retail, alcoholic liquor by the glass or receptacle for consumption on the festival premises, provided each such glass or

receptacle is embossed or otherwise permanently labeled with the name and date of the festival.

- (3) No participating manufacturer may give, offer or sell to any person or entity any alcoholic liquor that such participating manufacturer has not manufactured. Nothing in this section shall be construed to authorize any foreign manufacturer to engage in any activity that is not authorized under the laws of the state in which such foreign manufacturer is permitted or licensed.
- 83 (d) A municipality may, by ordinance or zoning regulation, require 84 festival sponsors to ensure that:
  - (1) Restrooms, or enclosed portable toilets, are available either on or near the festival premises; and
- 87 (2) Food is available to festival visitors for consumption on the 88 festival premises during all operating hours, provided no such 89 ordinance or zoning regulation shall require that food be purchased 90 with an alcoholic beverage.
  - (e) Festival sponsors shall be exempt from the requirements to affix and maintain a placard, as provided in subdivision (3) of subsection (b) of section 30-39 of the general statutes, as amended by this act. The provisions of subsection (c) of section 30-39 of the general statutes, as amended by this act, shall not apply to festival permits.
- Sec. 2. Subsections (b) and (c) of section 30-39 of the 2022 supplement to the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 99 (b) (1) Any person desiring a liquor permit or a renewal of such a 100 permit shall make an affirmed application therefor to the Department of 101 Consumer Protection upon forms to be furnished by the department, 102 showing the name and address of the applicant and of the applicant's 103 backer, if any, the location of the club or place of business which is to be 104 operated under such permit and a financial statement setting forth all 105 elements and details of any business transactions connected with the

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106 application. Such application shall include a detailed description of the 107 type of live entertainment that is to be provided. A club or place of 108 business shall be exempt from providing such detailed description if the 109 club or place of business (A) was issued a liquor permit prior to October 110 1, 1993, and (B) has not altered the type of entertainment provided. The 111 application shall also indicate any crimes of which the applicant or the 112 applicant's backer may have been convicted. Applicants shall submit 113 documents sufficient to establish that state and local building, fire and 114 zoning requirements and local ordinances concerning hours and days 115 of sale will be met, except that local building and zoning requirements 116 and local ordinances concerning hours and days of sale shall not apply 117 to a cafe permit issued [pursuant to] under subsection (d) of section 30-118 22a. The State Fire Marshal or the marshal's certified designee shall be 119 responsible for approving compliance with the State Fire Code at 120 Bradley International Airport. Any person desiring a permit provided 121 for in section 30-33b shall file a copy of such person's license with such 122 application if such license was issued by the Department of Consumer 123 Protection. The department may, at its discretion, conduct an 124 investigation to determine whether a permit shall be issued to an 125 applicant.

(2) The applicant shall pay to the department a nonrefundable application fee, which fee shall be in addition to the fees prescribed in this chapter for the permit sought. An application fee shall not be charged for an application to renew a permit. The application fee shall be in the amount of ten dollars for the filing of each application for a permit by a charitable organization <u>under section 30-37b</u>, including a nonprofit public television corporation <u>under section 30-37d</u>, a nonprofit golf tournament permit <u>under section 30-37g</u>, a temporary permit <u>under section 30-35</u> or a special club permit [; and for all other permits] <u>under section 30-25</u>; and in the amount of one hundred dollars for the filing of an initial application <u>for all other permits</u>. Any permit issued shall be valid only for the purposes and activities described in the application.

(3) The applicant, immediately after filing an application, shall give

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notice thereof, with the name and residence of the permittee, the type of permit applied for and the location of the place of business for which such permit is to be issued and the type of live entertainment to be provided, all in a form prescribed by the department, by publishing the same in a newspaper having a circulation in the town in which the place of business to be operated under such permit is to be located, at least once a week for two successive weeks, the first publication to be not more than seven days after the filing date of the application and the last publication not more than fourteen days after the filing date of the application. The applicant shall affix, and maintain in a legible condition upon the outer door of the building wherein such place of business is to be located and clearly visible from the public highway, the placard provided by the department, not later than the day following the receipt of the placard by the applicant. If such outer door of such premises is so far from the public highway that such placard is not clearly visible as provided, the department shall direct a suitable method to notify the public of such application. When an application is filed for any type of permit for a building that has not been constructed, such applicant shall erect and maintain in a legible condition a sign not less than six feet by four feet upon the site where such place of business is to be located, instead of such placard upon the outer door of the building. The sign shall set forth the type of permit applied for and the name of the proposed permittee, shall be clearly visible from the public highway and shall be so erected not later than the day following the receipt of the placard. Such applicant shall make a return to the department, under oath, of compliance with the foregoing requirements, in such form as the department may determine, but the department may require any additional proof of such compliance. Upon receipt of evidence of such compliance, the department may hold a hearing as to the suitability of the proposed location. The provisions of this subdivision shall not apply to applications for (A) airline permits <u>issued under section 30-28a</u>, (B) charitable organization permits issued under section 30-37b, (C) temporary permits issued under section 30-35, (D) special club permits issued under section 30-25, (E) concession permits issued under section 30-33, (F) military permits issued under section 30-34, (G) cafe permits

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issued [pursuant to] under subsection (j) or (k) of section 30-22a, (H) 175 176 warehouse permits issued under section 30-32, (I) [brokers'] broker's 177 permits issued under section 30-30, (J) out-of-state [shippers'] shipper's 178 permits for alcoholic liquor [and] issued under section 30-18, (K) out-of-179 state [shippers'] shipper's permits for beer [, (K)] issued under section 180 30-19, (L) coliseum permits [, (L)] issued under section 30-33a, (M) 181 nonprofit golf tournament permits [, (M)] issued under section 30-37g, 182 (N) nonprofit public television corporation permits [, (N)] issued under 183 section 30-37d, (O) Connecticut craft cafe permits [by] issued under 184 section 30-22d, as amended by this act, to permittees who held a 185 manufacturer permit for a brew pub or a manufacturer permit for [a] 186 beer issued under subsection (b) of section 30-16, as amended by this act, and a brew pub [prior to] before July 1, 2020, [and (O) renewals] (P) 187 festival permits issued under section 1 of this act, and (Q) renewals of 188 189 any [such permits] permit described in subparagraphs (A) to (P), 190 inclusive, of this subdivision, if applicable. The provisions of this 191 subdivision regarding publication and placard display shall also be required of any applicant who seeks to amend the type of entertainment 192 193 either upon filing of a renewal application or upon requesting 194 permission of the department in a form that requires the approval of the 195 municipal zoning official.

- (4) In any case in which a permit has been issued to a partnership, if one or more of the partners dies or retires, the remaining partner or partners need not file a new application for the unexpired portion of the current permit, and no additional fee for such unexpired portion shall be required. Notice of any such change shall be given to the department and the permit shall be endorsed to show correct ownership. When any partnership changes by reason of the addition of one or more persons, a new application with new fees shall be required.
- (c) Any ten persons who are at least eighteen years of age, and are residents of the town within which the business for which the permit or renewal thereof has been applied for, is intended to be operated, or, in the case of a manufacturer's or a wholesaler's permit, any ten persons who are at least eighteen years of age and are residents of the state, may

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209 file with the department, within three weeks from the last date of 210 publication of notice made pursuant to subdivision (3) of subsection (b) 211 of this section for an initial permit, and in the case of renewal of an 212 existing permit, at least twenty-one days before the renewal date of such 213 permit, a remonstrance containing any objection to the suitability of 214 such applicant or proposed place of business, provided any such issue 215 is not controlled by local zoning. Upon the filing of such remonstrance, 216 the department, upon written application, shall hold a hearing and shall 217 give such notice as it deems reasonable of the time and place at least five 218 days before such hearing is had. The remonstrants shall designate one 219 or more agents for service, who shall serve as the recipient or recipients 220 of all notices issued by the department. At any time prior to the issuance 221 of a decision by the department, a remonstrance may be withdrawn by 222 the remonstrants or by such agent or agents acting on behalf of such 223 remonstrants and the department may cancel the hearing or withdraw 224 the case. The decision of the department on such application shall be 225 final with respect to the remonstrance. The provisions of this subsection 226 shall not apply to festival permits issued under section 1 of this act.

- Sec. 3. Section 30-43a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- The holder of a permit issued prior to July 1, 2020, [pursuant to] under section 30-16, as amended by this act, 30-16a, 30-19f, 30-20a, 30-21, 30-22, 30-22a, 30-23, 30-24a, 30-26, 30-28, 30-29, 30-33a, 30-33b, 30-33c, 30-37c, 30-37j, [30-37l,] 30-37o, 30-37p, 30-37q or 30-37r, as amended or repealed by public act 19-24, may continue to hold such permit until such permit becomes due for renewal or until such time as a replacement permit becomes available for such permit holder to obtain.
- Sec. 4. Subsection (a) of section 30-48 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) No backer or permittee of one permit class shall be a backer or permittee of any other permit class except in the case of cafe permits issued [pursuant to] <u>under</u> subsection (d), (j) or (k) of section 30-22a and

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242 except that: (1) A backer of a hotel permit issued under section 30-21 or 243 a restaurant permit issued under section 30-22 may be a backer of both 244 such classes; (2) a holder or backer of a restaurant permit issued under 245 section 30-22 or a cafe permit issued [pursuant to] under subsection (a) 246 of section 30-22a may be a holder or backer of any other or all of such 247 classes; (3) a holder or backer of a restaurant permit issued under section 248 30-22 may be a holder or backer of a cafe permit issued [pursuant to] under subsection (f) of section 30-22a; (4) a backer of a restaurant permit 249 250 issued under section 30-22 may be a backer of a coliseum permit issued 251 under section 30-33a when such restaurant is within a coliseum; (5) a 252 backer of a hotel permit issued under section 30-21 may be a backer of a 253 coliseum permit issued under section 30-33a; (6) a backer of a grocery 254 store beer permit issued under subsection (b) of section 30-20 may be 255 (A) a backer of a package store permit issued under subsection (a) of 256 section 30-20 if such was the case on or before May 1, 1996, and (B) a backer of a restaurant permit issued under section 30-22, provided the 257 258 restaurant permit premises do not abut or share the same space as the 259 grocery store beer permit premises; (7) a backer of a cafe permit issued 260 [pursuant to] under subsection (m) of section 30-22a, may be a backer of 261 a nonprofit theater permit issued under section 30-35a; (8) a backer of a 262 nonprofit theater permit issued under section 30-35a may be a holder or 263 backer of a hotel permit issued under section 30-21 or a coliseum permit 264 issued under section 30-33a; (9) a backer of a concession permit issued 265 under section 30-33 may be a backer of a coliseum permit issued under 266 section 30-33a; (10) a holder of an out-of-state winery shipper's permit 267 for wine issued under section 30-18a may be a holder of an in-state 268 transporter's permit [or an out-of-state entity wine festival permit issued 269 pursuant to section 30-37m, or of both such permits] issued under 270 section 30-19f; (11) a holder of an out-of-state shipper's permit for 271 alcoholic liquor [other than beer] issued under section 30-18 or an out-272 of-state winery shipper's permit for wine issued under section 30-18a 273 may be a holder of an in-state transporter's permit issued under section 30-19f; (12) a holder of a manufacturer permit for a farm winery [or the 274 275 holder of issued under subsection (c) of section 30-16 or a manufacturer 276 permit for wine, cider and mead <u>issued under subsection</u> (d) of section

30-16 may be a holder of an in-state transporter's permit [, a wine festival permit issued pursuant to section 30-37l] issued under section 30-19f, a farmers' market sales permit issued [pursuant to] under subsection (a) of section 30-370, an off-site farm winery sales and tasting permit issued [pursuant to] under section 30-16a or [of] any combination of such permits; (13) a holder of a manufacturer permit for beer issued under subsection (b) of section 30-16, as amended by this act, may be a holder of a farmers' market sales permit issued [pursuant to] under subsection (a) of section 30-370; (14) the holder of a manufacturer permit for spirits, [a manufacturer permit for beer, a manufacturer permit for] beer, a farm winery or [a manufacturer permit for] wine, cider and mead, issued under subsection (a), (b), (c) or (d), respectively, of section 30-16, as amended by this act, may be a holder of a Connecticut craft cafe permit issued under section 30-22d, as amended by this act, a restaurant permit or a restaurant permit for wine and beer [; and] issued under section 30-22; (15) the holder of a restaurant permit issued under section 30-22 or a cafe permit issued under section 30-22a may be the holder of a seasonal outdoor open-air permit issued [pursuant to] under section 30-22e; and (16) the holder of a festival permit issued under section 1 of this act may be the holder or backer of one or more of such other classes. Any person may be a permittee of more than one permit. No holder of a manufacturer permit for a brew pub and no spouse or child of such holder may be a holder or backer of more than three restaurant permits issued under section 30-22 or cafe permits issued under section 30-22a.

Sec. 5. Subsection (j) of section 30-91 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(j) The retail sale of [wine] <u>alcoholic liquor</u>, and [the tasting of free samples of wine by] <u>the provision of samples or tastings of alcoholic liquor</u>, to <u>festival</u> visitors [and prospective retail customers of a permittee holding a wine festival permit or an out-of-state entity wine festival permit issued pursuant to section 30-37*l* or 30-37m] <u>at a festival organized and sponsored under a festival permit issued under section 1 of this act shall be unlawful on Sunday before [eleven] ten o'clock a.m.</u>

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and after [eight] <u>six</u> o'clock p.m., and on any other day before [ten] <u>eight</u> o'clock a.m. and after [eight] <u>ten</u> o'clock p.m. Any town may, by vote of a town meeting or by ordinance, reduce the number of hours during which the retail sale, [of wine and the tasting of free samples of wine pursuant to] <u>tasting or sampling of alcoholic liquor under</u> this subsection shall be permissible.

- Sec. 6. Subsection (b) of section 30-16 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 320 (b) A manufacturer permit for beer shall allow the manufacture of 321 beer and the storage, bottling and wholesale distribution and sale of 322 beer manufactured or bottled on the premises of the permittee to 323 permittees in this state and without the state as may be permitted by 324 law, but no such permit shall be granted unless the place or the plan of 325 the place of manufacture has received the approval of the Department 326 of Consumer Protection. A holder of a manufacturer permit for beer 327 who sells beer brewed on such premises at wholesale to retail permittees 328 within this state shall make such beer available to all holders of a package store permit issued pursuant to section 30-20 and to all holders 329 330 of a grocery store beer permit held pursuant to said section in the 331 geographical region in which the holder of the manufacturer permit for 332 beer self distributes, subject to reasonable limitations, as determined by 333 the Department of Consumer Protection. Such permit shall also allow 334 (1) the retail sale of such beer, and beer brewed in collaboration with at 335 <u>least one other holder of such a permit</u>, to be consumed on the premises 336 with or without the sale of food, (2) the selling at retail from the premises 337 of sealed bottles or other sealed containers of beer brewed on such 338 premises, or in collaboration with at least one other holder of such a 339 permit, for consumption off the premises, and (3) the sale of sealed 340 bottles or other sealed containers of beer brewed on such premises to 341 the holder of a wholesaler permit issued pursuant to section 30-17, 342 provided the holder of such permit produces at least five thousand 343 gallons of beer on the premises annually. Such selling at retail from the 344 premises of sealed bottles or other sealed containers shall comply with

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the provisions of subsection (d) of section 30-91 and shall permit not more than nine gallons of beer to be sold to any person on any day on which such sale is authorized under the provisions of subsection (d) of section 30-91. The annual fee for a manufacturer permit for beer shall be one thousand four hundred dollars. For the purposes of this subsection and section 30-22d, as amended by this act, "collaboration" means an arrangement, other than contract brewing or an alternating proprietorship, under which the holder of a manufacturer permit for beer issued under this subsection works together with at least one other such permit holder to manufacture beer by, among other things, sharing the beer recipe or at least forty-nine per cent of the ingredients or labor necessary to manufacture such beer.

- Sec. 7. Section 30-22d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 359 (a) For the purposes of this section:

- 360 (1) "Collaboration" has the same meaning as provided in subsection 361 (b) of section 30-16, as amended by this act; and
  - (2) "Craft cafe" means a space that (A) is located in a suitable and permanent building, (B) is kept, maintained, used, advertised and held out to the public to be a place where alcoholic liquor and food are served at retail for consumption on the premises, (C) at all times has employed therein an adequate number of employees, (D) does not include public sleeping accommodations, and (E) need not necessarily have a dining room or kitchen.
  - [(a)] (b) A Connecticut craft cafe permit shall allow the retail sale of alcoholic liquor manufactured in this state to be consumed on the premises of such <u>craft</u> cafe. <u>If the holder of a Connecticut craft cafe permit also holds a manufacturer permit for beer issued under subsection (b) of section 30-16, as amended by this act, such holder may sell, at retail for consumption on the permit premises, any brand of beer that such holder manufactured in collaboration with at least one other holder of such a manufacturer permit, provided not more than one such</u>

brand of beer may be sold from the permit premises at any time. The 377 holder of [such] a Connecticut craft cafe permit shall keep food available 378 379 during a majority of the hours such permit premises are open [pursuant to] under this subsection for sale to, and consumption by, customers on 380 381 [the] such permit premises. The availability of food from outside 382 vendors located on or near the permit premises shall be deemed 383 compliance with such requirement. The permit premises shall at all 384 times comply with all regulations of the local department of health. 385 Nothing [herein] in this section shall be construed to require that any 386 food be sold or purchased with any alcoholic liquor, [nor shall any] and 387 no rule, regulation or standard shall be promulgated or enforced 388 [requiring] to require that [the sale] sales of food be substantial or that 389 the business's receipts [of the business other than from the sale] from 390 sales of alcoholic liquor equal any set percentage of total receipts from 391 all sales made [therein] on the permit premises. A Connecticut craft cafe 392 permit shall allow, with [the prior approval of] the Department of Consumer [Protection] Protection's prior approval and if allowed under 393 394 fire, zoning and health regulations, alcoholic liquor to be served at tables 395 in outside areas that are screened or not screened from public view. 396 [where permitted by fire, zoning and health regulations. If not required 397 by If fire, zoning or health regulations [,] do not require that such areas 398 be enclosed by a fence or wall, [enclosing such outside areas shall not be 399 required by the Department of Consumer Protection. No] the 400 department shall not require that such areas be so enclosed. No such 401 fence or wall [used to enclose such outside areas] shall be less than thirty inches high. [Such] A Connecticut craft cafe permit shall also authorize 402 403 the sale, at retail from the permit premises [of] for consumption off the 404 permit premises, of sealed containers supplied by the permittee of 405 draught beer, [for consumption off the premises] including, but not 406 limited to, beer manufactured in collaboration with at least one other 407 holder of a manufacturer permit for beer issued under subsection (b) of section 30-16, as amended by this act, provided not more than one 408 409 collaboratively manufactured brand of beer may be sold from the permit 410 premises at any time. Such sales shall be conducted only during the 411 hours that the holder of a manufacturer permit for beer issued under

subsection (b) of section 30-16, as amended by this act, is permitted to sell alcoholic liquor under the provisions of subsection (d) of section 30-91. Not more than nine gallons of such beer shall be sold to any person on any day on which the sale of alcoholic liquor is authorized under the provisions of subsection (a) of section 30-91. The annual fee for [a] each Connecticut craft cafe permit shall be three hundred dollars.

- [(b) As used in subsection (a) of this section, "craft cafe" means space in a suitable and permanent building, kept, used, maintained, advertised and held out to the public to be a place where alcoholic liquor and food is served for sale at retail for consumption on the premises but that does not necessarily serve hot meals, as specified in subsection (a) of this section, but shall have employed therein at all times an adequate number of employees. "Cafe" does not include sleeping accommodations for the public and need not necessarily have a kitchen or dining room.]
- (c) The holder of a Connecticut craft cafe permit may purchase, for resale on such permit holder's premises, alcoholic liquor [for resale on such permit holder's premises] from the holder of a [: (1) Manufacturer permit for spirits issued pursuant to] manufacturer permit for: (1) Spirits issued under subsection (a) of section 30-16, (2) [manufacturer permit for beer issued pursuant to beer issued under subsection (b) of section 30-16, as amended by this act, (3) [manufacturer permit for] a farm winery issued [pursuant to] under subsection (c) of section 30-16, or (4) [manufacturer permit for] wine, cider and mead issued [pursuant to] under subsection (d) of section 30-16. The holder of a Connecticut craft cafe permit shall not purchase the same type of alcoholic liquor such permit holder manufactures from any holder of a manufacturer permit specified in subdivision (1), (2) or (3) of this subsection, except any holder of a Connecticut craft cafe permit that also holds the manufacturer permit specified in subdivision (2) of this subsection may purchase from another holder of such a manufacturer permit beer that the Connecticut craft cafe permit holder manufactured in collaboration with another holder of such a manufacturer permit. The sale of such alcoholic liquor shall not [be] comprise more than twenty per cent of the

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Connecticut craft cafe permit holder's gross annual sales of all alcoholic liquor sold for [on-premise] on-premises consumption.

- Sec. 8. Section 30-76a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- A wholesaler permittee shall not sell alcoholic liquor to any persons holding a temporary permit for outings, picnics or special gatherings issued under section 30-35, or a charitable organization permit, including a nonprofit public television corporation permit issued under section 30-37d but [not including] excluding a nonprofit golf tournament permit issued under section 30-37g. Holders of [said] such permits shall purchase alcoholic liquor only from permittees holding package store permits issued under subsection (a) of section 30-20 or manufacturer permits issued under section 30-16, as amended by this act. The provisions of this section shall not apply to the sale of beer in kegs.
- Sec. 9. Subsection (a) of section 7-255 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022, and applicable to assessment years commencing on or after October 1, 2022*):
  - (a) The water pollution control authority may establish and revise fair and reasonable charges for connection with and for the use of a sewerage system. The owner of property against which any such connection or use charge is levied shall be liable for the payment thereof. Municipally-owned and other tax-exempt property which uses the sewerage system shall be subject to such charges under the same conditions as are the owners of other property, but nothing herein shall be deemed to authorize the levying of any property tax by any municipality against any property exempt by the general statutes from property taxation. No charge for connection with or for the use of a sewerage system shall be established or revised until after a public hearing before the water pollution control authority at which the owner of property against which the charges are to be levied shall have an opportunity to be heard concerning the proposed charges. Such hearing

may be conducted in person or by means of electronic equipment. Notice of the time, place and purpose of such hearing shall be published at least ten days before the date thereof in a newspaper having a general circulation in the municipality and on the Internet web site of the municipality. A copy of the proposed charges shall be on file in the office of the clerk of the municipality and available for inspection by the public for at least ten days before the date of such hearing. When the water pollution control authority has established or revised such charges, it shall file a copy thereof in the office of the clerk of the municipality and, not later than five days after such filing, shall cause the same to be published in a newspaper having a general circulation in the municipality and on the Internet web site of the municipality. Such publication shall state the date on which such charges were filed and the time and manner of paying such charges and shall state that any appeals from such charges must be taken within twenty-one days after such filing. In establishing or revising such charges the water pollution control authority may classify the property connected or to be connected with the sewer system and the users of such system, including categories of industrial users, and: [may] (1) May give consideration to any factors relating to the kind, quality or extent of use of any such property or classification of property or users including, but not limited to, [(1)] (A) the volume of water discharged to the sewerage system, [(2)] (B) the type or size of building connected with the sewerage system, [(3)] (C) the number of plumbing fixtures connected with the sewerage system, [(4)] (D) the number of persons customarily using the property served by the sewerage system, [(5)] (E) in the case of commercial or industrial property, the average number of employees and guests using the property, and [(6)] (F) the quality and character of the material discharged into the sewerage system. The water pollution control authority may establish minimum charges for connection with and for the use of a sewerage system; and (2) for assessment years beginning on or after October 1, 2022, shall not consider the volume of water consumed by the holders of manufacturer permits for beer issued under subsection (b) of section 30-16, as amended by this act, in establishing or revising charges to such holders for use of a sewerage system. Any

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person aggrieved by any charge for connection with or for the use of a sewerage system may appeal to the superior court for the judicial district wherein the municipality is located and shall bring any such appeal to a return day of said court not less than twelve or more than thirty days after service thereof. The judgment of the court shall be final.

Sec. 10. Sections 30-37*l* to 30-37*n*, inclusive, of the general statutes are repealed. (*Effective from passage*)

This act sha	all take effect as follows and	I shall amend the following
sections:		
Section 1	from passage	New section
Sec. 2	from passage	30-39(b) and (c)
Sec. 3	from passage	30-43a
Sec. 4	from passage	30-48(a)
Sec. 5	from passage	30-91(j)
Sec. 6	from passage	30-16(b)
Sec. 7	from passage	30-22d
Sec. 8	from passage	30-76a
Sec. 9	October 1, 2022, and	7-255(a)
	applicable to assessment	
	years commencing on or	
	after October 1, 2022	
Sec. 10	from passage	Repealer section

# Statement of Legislative Commissioners:

In Section 1(a)(6)(A), "that" was changed to "such other", for consistency; in Section 1(d)(2), "available for" was changed to "available to", for clarity; in Section 4(a)(16), "any other or all of such classes" was changed to "one or more of such other classes", for clarity; and, in Section 7(b), "of" was inserted before "sealed", for clarity.

#### **GL** Joint Favorable Subst.

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The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 23 \$	FY 24 \$
Resources of the General Fund	GF - Potential	Less than	Less than
	Revenue Gain	5,000	5,000
Department of Revenue Services	Various -	Potential	Potential
	Revenue Gain		

Note: GF=General Fund; Various=Various

#### Municipal Impact: None

#### **Explanation**

The bill makes various changes to the Liquor Control Act resulting in a potential revenue gain to the state described below.

**Sections 1-5 and 10** eliminate the wine festival permit and establish a festival permit for all alcoholic liquor resulting in a potential revenue gain of less than \$5,000 to the state to the extent additional permits are applied for. It's anticipated this permit will generate up to 20 applications<sup>1</sup>.

**Sections 6 - 8** result in a potential revenue gain to the state's sales and alcoholic beverages taxes by making the following modifications pertaining to sales of alcohol:

- Allowing beer manufacturers and certain craft café permittees to sell beer produced in collaboration with another brewery.
- Allowing certain temporary or charitable organization

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<sup>&</sup>lt;sup>1</sup> The fee for a wine festival permit is \$75.

permittees to purchase alcohol from manufacturer permittees, rather than only package stores.

Any impact would be only to the extent that there is an increase in alcohol sales rather than a shift from currently allowed transactions for alcohol.

**Section 9** prohibits water pollution control authorities (WPCAs) from considering the volume of water consumed by beer manufacturers when setting sewerage fees. It is anticipated that any revenue loss a WPCA realizes as a result of this provision would be offset by increased sewer use fees and assessments on all users.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation and the number of permits applied for.

# OLR Bill Analysis sHB 5331

# AN ACT CONCERNING THE LIQUOR CONTROL ACT AND RELATED STATUTES.

#### SUMMARY

This bill makes various changes to the Liquor Control Act. Specifically, it does the following:

- 1. eliminates the current wine festival permit and establishes a new festival permit for all manufacturers of alcoholic liquor (e.g., spirits, wine, and beer) (§§ 1-5 & 10);
- 2. allows beer manufacturers and certain Connecticut craft cafes to sell beer brewed in collaboration with another beer manufacturer (e.g., sharing a recipe or providing at least 49% of the ingredients or labor) (§§ 6 & 7);
- 3. allows certain temporary or charitable organization permittees to purchase alcohol from manufacturer permittees, rather than from only package store permittees (§ 8); and
- 4. requires water pollution control authorities (WPCAs) to disregard the volume of water that manufacturer permittees for beer consumed when establishing or revising sewer charges (§ 9).

The bill also makes various technical and conforming changes.

EFFECTIVE DATE: Upon passage, except the water pollution control provision is effective October 1, 2022, and applicable to the assessment year beginning on or after that date.

#### §§ 1-5 & 10 — FESTIVAL PERMIT

The bill replaces the existing wine festival permit with a new festival permit for all alcoholic liquor manufacturers. Under the bill, the festival permit allows an eligible festival sponsor to organize and sponsor a festival in Connecticut by inviting domestic and foreign manufacturers to participate for up to four consecutive days. But the bill allows any municipality to prohibit, by ordinance or zoning regulation, festivals in the municipality. The fee for a festival permit is \$75, which is the same fee under current law for wine festival permits.

Under the bill, a "festival" is an organized and sponsored indoor or outdoor event that is attended by at least three domestic manufacturers. "Domestic manufacturers" are the holders of manufacturer permits for spirits; beer; a farm winery; or wine, cider, and mead. "Foreign manufacturers" are out-of-state people who, or out-of-state entities that do the following:

- 1. hold a valid permit or license issued by another state that allows them to manufacture alcoholic liquor in that state and
- 2. either (a) hold an out-of-state shipper's permit for alcoholic liquor other than beer (CGS § 30-18), out-of-state winery shipper's permit for wine (CGS § 30-18a), or out-of-state shipper's permit for beer (CGS § 30-19) or (b) maintain an active alcoholic liquor brand registration with the Department of Consumer Protection (DCP).

## Fire and Zoning

The bill prohibits the DCP commissioner from issuing a permit unless the eligible festival sponsor has the approvals required under local fire and zoning regulations. A "festival sponsor" means an eligible festival sponsor that receives and holds a festival permit and the "eligible festival sponsor" is an entity operating on a nonprofit basis in this state, including (1) an association, or its subsidiary, that promotes manufacturing and selling alcoholic liquor in Connecticut; (2) a civic organization operating in this state; and (3) a Connecticut municipality.

#### **Disclosures**

The bill requires the festival sponsor to disclose to each person who purchases admission, at the time of purchase, all restrictions and limitations for admission, including the maximum number of alcoholic drinks to which the person is entitled.

## Sales and Shipping

The bill allows any domestic or foreign manufacturer to participate in a festival organized and sponsored by a festival sponsor that invites them to participate. During the festival the bill allows manufacturers to do the following for the alcohol they manufactured:

- 1. sell and directly ship to festival visitors at addresses inside or outside the state, if allowed by Connecticut law and the receiving state's laws;
- 2. offer free or paid samples or tastings of alcoholic liquor for consumption on the festival premises;
- 3. sell, at retail, bottles and other sealed containers of alcoholic liquor for consumption off the festival premises, subject to certain limitations (e.g., three liters of spirits per day and nine gallons of beer per day); and
- 4. sell, at retail, alcoholic liquor by the glass or receptacle for consumption on the festival premises, so long as each glass or receptacle is embossed or permanently labeled with the festival's name and date.

The bill prohibits participating manufacturers from giving, offering, or selling to any person or entity alcoholic liquor that the participating manufacturer did not manufacture. It also states that foreign manufacturers may not engage in an activity that is not allowed under the laws of the state where they are permitted or licensed.

## **Municipal Options**

In addition to being able to prohibit these festivals, the bill allows municipalities to require, festival sponsors to ensure the following by

ordinance or zoning regulation:

1. restrooms, or enclosed portable toilets, are available either on or near the festival premises and

2. food is available to festival visitors for consumption on the festival premises during all operating hours; but no ordinance or zoning regulation may require a food purchase with an alcoholic beverage.

The bill also allows municipalities, by vote of a town meeting or by ordinance, to reduce the number of hours when retail sales, tastings, or samples may occur (see *Hours*, below).

## Placarding and Remonstrance

By law, alcoholic liquor permit applicants must generally give notice of a new permit in the newspaper and place placards visible from the road that include certain information, such as the business' name and location. Additionally, individuals may file a remonstrance with DCP about an applicant's suitability or proposed location, and DCP must then hold a hearing. The bill exempts festival sponsors and festival permits from the requirements to affix and maintain a placard and from remonstrances.

# **Holding Two Permits**

The bill also allows a festival permittee to be a holder or backer of one or more other classes of permits. By law, unless an exception is made, permittees of one class are not allowed to be a permittee of another class (CGS § 30-48(a)).

#### Hours

The bill sets the hours that a festival permittee may sell or provide samples or tastings as follows: between 8:00 a.m. and 10:00 p.m. on Monday through Saturday and between 10:00 a.m. and 6:00 p.m. on Sunday. (These hours generally mirror the hours when a package store may sell.)

## §§ 6 & 7 — COLLABORATIVE BEER

The bill allows a manufacturer permittee for beer, or a Connecticut craft cafe permittee who is also a manufacturer for beer, to sell at retail beer brewed in collaboration with another beer manufacturer for on- or off-premises consumption. Craft cafe permittees may do so only if they sell one brand of the brewed beer from their premises at a time.

Under the bill, "collaboration" is an arrangement, other than contract brewing or an alternating proprietorship, where a beer manufacturer works with at least one beer other manufacturer by, among other things, sharing the beer recipe or at least 49% of the ingredients or labor needed to manufacture the beer.

Current law generally prohibits Connecticut craft cafe permittees from purchasing the same type of alcoholic liquor they manufacture. The bill allows these permittees that also hold a manufacturer beer permit to purchase the beer they manufacture in collaboration with another beer manufacturer permittee from that permittee. But, as under existing law, the beer cannot be more than 20% of the craft cafe permittee's gross annual sales for on-premises consumption.

## § 8 — TEMPORARY AND CHARITABLE PERMITS

The bill allows temporary permittees for outings, picnics, or special gatherings and permittees for a charitable organization, including a nonprofit public television corporation, to purchase alcoholic liquor, other than beer in kegs, from manufacturer permittees. Under current law, they must purchase only from package stores.

#### § 9 — WPCA CHARGES

By law, a WPCA may establish and revise fair and reasonable charges for connecting with and using a sewerage system. When setting these charges for assessment years beginning on or after October 1, 2022, the bill prohibits WPCAs from considering the volume of water consumed by holders of manufacturer permits for beer.

By law and unchanged by the bill, WPCAs, when setting these charges, may consider other factors related to the kind, quality, and

extent of use of properties (e.g., building size, number of plumbing fixtures and people using the property, and quality and character of discharge material). A WPCA may also have minimum charges to connect with and use a sewerage system.

#### **COMMITTEE ACTION**

General Law Committee

Joint Favorable Substitute Yea 14 Nay 3 (03/15/2022)